2019 Division of Drinking Water Update

State Water Resources Control Board Division of Drinking Water



CWA Spring Conference Darrin Polhemus May 23, 2019

Recently Approved Regulations

- MCL for 1,2,3-Trichloropropane (1,2,3-TCP)
 - Adopted July 18, 2017; effective December 14, 2017
- Surface Water Augmentation (SWA) Regulation
 - Adopted March 6, 2018; effective October 1, 2018
- Permanent Point-of-Use (POU) / Point-of-Entry (POE) Regulations
 - Adopted January 22, 2019; expected effective late March 2019
- Direct Potable Re-use
 - Proposed framework presented June 2018

Hexavalent Chromium

- Background
 - 10 ppb MCL June 2014
 - Court-ordered removal of MCL September 2017
- Current Regulatory Work
 - Economic Feasibility Workshops July/August 2019
 - Maximum Contaminant Level Development

Lead and Copper Rule (LCR)

- Proposed Regulatory Work
 - Short-Term Revisions
 - Revised Lead DLR
 - Department of Social Services Assistance
 - Lead and Copper Rule Revision

Revised Total Coliform Rule (RTCR)

- Background
 - U.S. EPA RTCR effective April 1, 2016
 - 6 public workshops held in February and March 2017
 - Draft California RTCR will
 - Adopt all but 9 federal provisions; CA more stringent
 - Increased levels of monitoring to determine contamination levels
- Proposed Regulatory Work
 - Notice of Proposed Rulemaking Summer 2019
 - Public hearing
 - Board adoption
 - Regulations effective early 2020

Direct Potable Re-use (DPR)

Background

- Mandate to adopt criteria by December 31, 2023
- Research required by Water Code §13561.2(c) before adopting uniform water recycling criteria
- Proposed framework presented to Board June 2018
- Proposed Rulemaking Work
 - Five research projects in progress
 - Work continues on overall regulatory approach
 - Continued need for supporting research and establishment of expert panel
 - Board update to be provided later this year

Cross-Connection Control

Background

- Title 17, §7583(e): "Cross-Connection"

"an unprotected actual or potential connection between a potable water system used to supply water for drinking purposes and any source or system containing unapproved water or a substance that is not or cannot be approved as safe, wholesome, and potable."

- AB 1671 (2017)
 - January 1, 2020 deadline to develop regulations
 - May do so through adoption of a policy handbook, with at least two public hearings
- Proposed Regulatory Work
 - Update/replace existing cross-connection regulations
 - Develop specialist and tester certification criteria
 - Draft standards to be released for initial review late summer

Environmental Laboratory Accreditation Program (ELAP)

- Background
 - Accredits environmental labs used for regulatory compliance
 - Expert Review Panel determined current regulations are inadequate
 - ELAP selected national (TNI) standards
 - Draft regulations released for multiple comment periods
 - Workshops held in 2017 and 2019
- Proposed Regulatory Work
 - Notice of Proposed Rulemaking third quarter 2019
 - Board adoption hearing fall 2019 / winter 2020
 - Full compliance ~3 years from adoption

Primacy Packages

- Background
 - Must demonstrate that state regulations are enforceable and no less stringent than federal regulations
 - States submit a primacy package to U.S. EPA, including a 'crosswalk', demonstrating enforceability and stringency
 - DDW has a backlog of primacy packages
 - High priority for U.S. EPA
 - DDW staff completed two crosswalks in 2016 (LT1 and LT2)
 - Anticipating comments from U.S. EPA on four packages

Primacy Packages

- Consumer Confidence Reports (CCRs)
 - Community Water Systems required to provide annually
 - Include information on water quality provided
 - Include health effects, definitions, and compliance information
- Public Notification (PN)
 - Water systems required to provide to consumers when there are violations or situations that may pose risk to public health
 - Three tiers
- Proposed Regulatory Work
 - Update CCR and PN Rules to at least federal standards
 - Update health effects language in CCRs
 - Notice of Proposed Rulemaking late summer
 - Board adoption hearing late 2019 / early 2020

Perchlorate

- Background
 - PHG lowered from 6 ppb to 1 ppb in 2015
 - Current MCL: 6 ppb
 - Current DLR: 4 ppb
 - Board approved DDW proposal to evaluate lowering DLR ahead of MCL
- Proposed Regulatory Work
 - Notice of Proposed Rulemaking Summer 2019
 - Board adoption hearing Fall 2019

Microplastics

- Background and Proposed Rulemaking Work
 - Emerging contaminant of concern
 - Not regulated at federal level
 - SB 1422 (2018)
 - July 1, 2020 deadline to develop definition
 - July 1, 2021 deadline for
 - Adopting standard analytical method(s)
 - Adopting requirements for four years of testing and public disclosure of results
 - Considering issuance of a notification level or other guidance
 - Accrediting qualified laboratories for analysis
 - May use policy handbook instead of regular rulemaking

On-Site Treatment and Re-use Water Quality Standards

- Background and Proposed Rulemaking Work
 - SB 966 (2018)
 - December 1, 2022 deadline to adopt regulations
 - On-site treatment and re-use of non-potable water
 - Multi-family residential, commercial, mixed-use buildings
 - Not for untreated graywater systems used only for subsurface irrigation
 - Not for untreated rainwater systems
 - Regulations must include
 - Risk-based log reduction targets for pathogen removal
 - Water quality monitoring and reporting requirements
 - Notification and public information requirements
 - Cross-connection controls

Electronic Reporting of Drinking Water Quality Data

Background

- Data system/format specified in regulations inadequate
- Current system not CROMERR-compliant [Cross Media Electronic Reporting Regulation]
 - Electronic signatures—data integrity and enforceability
- U.S. EPA's Compliance Monitoring Data Portal (CMDP)
 - CROMERR-compliant
 - Doesn't meet California-specific data needs
- Proposed Rulemaking Work
 - Update regulations to specify data intake system/format meeting California data needs and U.S. EPA requirements
 - Notice of Proposed Rulemaking mid-2019
 - Board adoption hearing late 2019 / early 2020

Per- and Polyfluoroalkyl Substances (PFAS)

- Background and Proposed Rulemaking Work
 - Notification Levels for perfluorooctanoic acid (PFOA) and perflurooctanesulfonic acid (PFOS) issued July 2018
 - Revised notification levels coming very soon
 - State Board continuing to investigate extent of contamination for these and other PFAS
 - Orders issued to water systems near potential sources or known contamination locations
 - PFAS data will be used to determine whether to request a public health goal from OEHHA
 - Board Workshop held in February

Future Year Regulations—Preview

- Total Trihalomethanes (TTHMs)
 - Draft Public Health Goals released for comment October 2018
 - Revised Public Health Goals for individual THMs expected 2019
- 1,4-Dioxane
 - Public Health Goal requested from OEHHA January 2019
- Nitrosamines
- Cyanotoxins Notification Levels?
- Legionella?
- Detection Limits for Purposes of Reporting (DLRs)
 - Coordination with ELTAC to survey laboratories
 - Needed to evaluate occurrence and treatment capabilities

Staff Recommendation for Prioritization of Drinking Water Regulations in Calendar Year 2019

PROPOSED WORK PRIORITIES

- 1. Hexavalent Chromium MCL
 - a. Economic Feasibility
 - b. Maximum Contaminant Level
- 2. Lead and Copper Rule (LCR)
 - a. Short-Term Revisions
 - b. Revised Lead Detection Limit for Purposes of Reporting (DLR)
 - c. Department of Social Services Consultation for Daycares
 - d. Lead and Copper Rule Revision
- 3. Revised Total Coliform Rule (RTCR)
- 4. Direct Potable Re-use (DPR)
 - a. Research and Framework
 - b. Regulations

Staff Recommendation for Prioritization of Drinking Water Regulations in Calendar Year 2019

PROPOSED WORK PRIORITIES

- 5. Cross-Connection and Backflow Protection Control
 - a. Review of Existing Regulations
 - b. Policy Handbook
- 6. Environmental Laboratory Accreditation Program (ELAP) Regulations
- 7. Primacy Package Applications
 - a. Consumer Confidence Reports
 - b. Public Notification
- 8. Revised Perchlorate DLR

Staff Recommendation for Prioritization of Drinking Water Regulations in Calendar Year 2019

PROPOSED WORK PRIORITIES

- 9. Microplastics
 - a. Definition
 - b. Testing and Reporting Requirements
- 10. Water Quality Standards for On-Site Treatment and Reuse
- 11. Electronic Reporting of Drinking Water Quality Data
- 12. Investigation of Per- and Poly-fluoroalkyl Substances (PFAS)

Staff Recommendation for Prioritization of Drinking Water Regulations in Calendar Year 2019

PROPOSED WORK PRIORITIES—Short Version

- 1. Hexavalent Chromium MCL
- 2. Lead and Copper Rule (LCR)
- 3. Revised Total Coliform Rule (RTCR)
- 4. Direct Potable Re-use
- 5. Cross-Connection Control Regulations
- 6. Environmental Laboratory Accreditation Program (ELAP)
- 7. Primacy Package Applications
- 8. Direct Potable Re-use
- 9. Revised Detection Limit for Purposes of Reporting for Perchlorate
- 10. Microplastics
- 11. Water Quality Standards for On-Site Treatment and Re-use
- 12. Per- and Poly-fluoroalkyl Substances (PFAS) Investigation

Questions

Maximum Contaminant Level (MCL) Review

- Background
 - Health and Safety Code §11635 requires
 - MCLs to be reviewed every five years
 - Public notice by March 1 of MCLs to be reviewed
 - MCLs set as close to Public Health Goal as economically and technologically feasible
 - All MCLs were reviewed in 2018
 - Staff recommends no further review for 2019

DLR Limitations Review

- DLR = Detection Limit for purposes of Reporting
- PHG = Public Health Goal
- >30 contaminants with DLR > PHG
- Working with ELTAC and laboratory community to determine which DLRs can be lowered